

JUSTYNA MIELCZAREK-MIKOŁAJÓW

ORCID: 0000-0001-8706-2930

University of Wrocław

MICHAŁ RADUŁA

ORCID: 0000-0002-9527-966X

University of Wrocław

Report from the consortium representatives meeting under the GOSPOSTRATEG 9/001G/22 project on 8 November 2023

On 8 November 2023, a meeting of the consortium representatives and the second meeting of the Steering Committee of the project financed by the National Centre for Research and Development entitled “Development of assumptions for an integrated system for collecting and processing rescue knowledge for the phases of preparation, prevention, response and reconstruction for the needs of fire protection and civil protection”, implemented as part of the Strategic Program for Scientific Research and Development “Social and economic development of Poland in the conditions of globalizing markets” – GOSPOSTRATEG (contract number GOSPOSTRATEG 9/001G/22 of 23 June 2023). The meeting was attended by representatives of all consortium members: Fire Service Academy (consortium leader), General Command of the State Fire Service (substantive leader of the consortium), Faculty of Law, Administration and Economics of the University of Wrocław, War Studies University and Józef Tuliszkowski Scientific Research Centre for Fire Protection – National Research Institute.

The visit began with a meeting with the Dean of the Faculty of Law, Administration and Economics, dr hab. Jacek Przygodzki, prof. UW, who emphasized the long-standing tradition of cooperation between the University of Wrocław and the State Fire Service. The participants were also welcomed by the Rector

of the University of Wrocław, prof. dr hab. Robert Olkiewicz, who emphasized the importance of the project and expressed satisfaction that the University of Wrocław is taking part in it.

The main substantive part of the meeting was organized in the Iwo Jaworski Room at the Faculty of Law, Administration and Economics of the University of Wrocław. The opening was conducted by the project leader from the University of Wrocław, prof. dr hab. Karol Kiczka, expressing hope that the results of the project's implementation will bring benefits both to the state as an organization and to society as a whole. This theme was continued in his speech by the Dean of the Faculty of Law, Administration, and Economics, dr hab. Jacek Przygodzki, associate professor of the University of Wrocław, emphasising that the primary beneficiaries of the consortium's work should be citizens. In turn, the Director of the Institute of Administrative Sciences of the Faculty of Law, Administration and Economics, dr hab. Jerzy Korczak, prof. UW, noted the significant involvement of the Institute's staff in researching administrative facts to describe the administrative reality and the contribution of these staff members to the law-making.

Next, Brigadier dr hab. inż. Bożena Kukfisz, associate professor of the Fire Service Academy, who serves as the project manager, took the floor. She drew attention to the project's innovative hybrid nature, presenting the division of work among the individual consortium members. The speaker considered the development of an open, unified decimal classification system for rescue actions, documenting and practising procedures, conducting a legal status analysis, and preparing proposals for changes to incorporate the developed solutions into legal circulation as the most important goals of the project.

Deputy Commander-in-Chief of the State Fire Service, Brigadier General dr inż. Adam Konieczny, Chair of the Steering Committee, who spoke next, pointed to the solutions adopted in the draft Act on Civil Protection and Civil Defence, at the same time emphasizing the importance of popularizing this protection, which results from the assumption that the proposed solutions should be addressed to all citizens, and not only to public administration bodies. Their non-partisan nature is also important.

After these speeches, a discussion took place with the participation of consortium members. It emphasized the need to adapt the National Rescue and Fire-fighting System to the requirements set by NATO and the European Union. It was noted that possible threats should be identified and procedures should be analysed, including those allowing the use of armed forces, in order to develop the most appropriate solutions and modernize the system. To this end, it is also worth conducting legal and comparative research on solutions adopted in other countries, primarily European ones, including, for example, Sweden, Ukraine and Germany.

Prof. dr hab. Tadeusz Kocowski presented the assumptions and results of the preliminary legal analysis carried out as part of the first phase of the project (phase A) as part of task 1 "Legal analysis of regulations related to the structuring

and operation of rescue plans”, carried out independently by the University of Wrocław. He emphasized the large number of existing plans and the criteria for their assessment, including legal basis, legal nature, feasibility, funding, and oversight. He also requested guidance and comments related to, for example, the need to expand the analyses and adapt them to the needs of participants in subsequent tasks and phases of the project.

In response to this request, the Deputy Commander-in-Chief of the State Fire Service, Brigadier General dr inż. Adam Konieczny, took the floor, who stated that the plans should be implemented by units with appropriate resources. He drew attention to the issue of too many plans and their mutual correlation, and also presented problems resulting from the declaration of a state of natural disaster, including: with the situation of entrepreneurs. Finally, he emphasized the need to clearly define the tasks and roles of crisis management centres and teams, including the Government Crisis Management Centre and the Government Crisis Management Team.

The problems described above encouraged other consortium members to present their own positions. Discussion participants drew attention to the need to establish a clear competence framework, as well as minimum requirements that should be met by persons performing crisis management tasks. The need to specify activities and tasks that, if necessary, can be implemented both in times of war and peace, without changing the structure of administrative bodies, was emphasized. It must be kept in mind that civil defence is also carried out in areas temporarily occupied by the enemy, therefore, solutions based on the structure of the State Fire Service should be sought both in times of war and peace, because in the light of the Geneva Convention, the actions of this service are continuous and uninterrupted, unlike government administration bodies, including the voivode, which in such a situation will not be able to function properly. Attention was drawn to the need to include legal provisions in the classification of rescue operations, emphasizing that it also seems important to divide tasks between government and local government administration and precisely define the rules for delegating these tasks.

The presentation of dr hab. Piotr Lisowski, prof. UW, a member of the Steering Committee of the project, also drew attention. He emphasized the importance of the consortium members conducting a legal status analysis from both a substantive and operational perspective. The result should be proposals for legal changes in the current legislative framework.

In conclusion, it was established that in the first phase of project implementation, the focus should be primarily on conducting an inventory of the legal status, with particular emphasis on rescue plans. To achieve this, the University of Wrocław will assess the current legal status regarding these plans and also develop the consequences of proposed legal changes and their impact on entities, organizations, systems, and institutions. In the context of further activities of the team, it

is important to develop a balance of differences between the current and planned legal order, with particular emphasis on expanding or narrowing the areas of competence of the examined entities and the scope of changes in the thematic areas subject to planning. The above actions should lead to the formulation of changes in the sphere of competencies and tasks concerning entities, organizations, systems, institutions, and their mutual relations in the process of collaboration, with consideration for distinguishing the four phases of the crisis management cycle: preparation, prevention, response, and recovery.

It is worth emphasizing that the meeting allowed for the identification of collaboration directions and facilitated the presentation of mutual expectations, which proved particularly important in the context of the project's structure, involving representatives from various environments. Taking into account the results of cooperation between the consortium members so far, as well as the course of the meeting, the highest level of commitment and good cooperation can be expected, which creates reasonable hope for the reliable fulfilment of all project assumptions.

List of the meeting participants

Fire Service Academy

1. Brigadier dr hab. inż. Bożena Kukfisz, associate professor of the Academy (project manager),
2. Captain mgr inż. Mateusz Banaś (deputy project manager),
3. Dr hab. Mariusz Nepelski, associate professor of the Academy,
4. Dr inż. Dorota Markowska,
5. Attorney-at-law Monika Łagowska,
6. Mgr inż. Przemysław Wysoczyński.

General Command of the State Fire Service

Deputy Commander-in-Chief of the State Fire Service, Brigadier General Dr Inż. Adam Konieczny.

War Studies University

1. Dr hab. Bogdan Michailiuk, associate professor of the War Studies University,
2. Lieutenant-Colonel Dr Inż. Jacek Stępień,
3. Dr Witold Ostant,
4. Mgr Monika Szpura.

Józef Tuliszkowski Scientific Research Centre for Fire Protection – National Research Institute

1. Mgr inż. Paweł Stępień,
2. Mgr Emilia Żebrowska.

University of Wrocław

1. Prof. dr hab. Karol Kiczka (project manager on behalf of the University of Wrocław),
2. Prof. dr hab. Tadeusz Kocowski (substantive coordinator on behalf of the University of Wrocław),
3. Dr hab. Jacek Przygodzki, prof. UWr (Dean of the Faculty of Law, Administration and Economics of the UWr),
4. Dr hab. Jerzy Korczak, prof. UWr (Director of the Institute of Administrative Sciences of the UWr),
5. Dr hab. Piotr Lisowski, prof. UWr (member of the project steering committee),
6. Dr Michał Raduła (deputy project manager on behalf of the University of Wrocław),
7. Dr hab. Renata Babińska-Górecka, prof. UWr,
8. Dr hab. Krzysztof Horubski, prof. UWr,
9. Dr hab. Rafał Kowalczyk, prof. UWr,
10. Dr hab. Karolina Stopka,
11. Dr hab. Jacek Kaczor,
12. Dr hab. Jan Gola,
13. Dr Justyna Mielczarek-Mikołajów,
14. Dr Andrzej Pakuła,
15. Dr Witold Małecki,
16. Dr Mateusz Paplicki,
17. Senior Brigadier ret. Andrzej Jaroszek,
18. Senior Brigadier ret. Stanisław Ręclawowicz,
19. Mgr Norbert Czechowski,
20. Mgr Krzysztof Szczęśniak.