### ACTA UNIVERSITATIS WRATISLAVIENSIS No 3824

Studia nad Autorytaryzmem i Totalitaryzmem 39, nr 4 Wrocław 2017

DOI: 10.19195/2300-7249.39.4.2

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# Use of methods for decision-making support in anti-terrorism operations

## Introduction

This article contains the results of a staff helping effort. It is an aid for decision-making and course of action (COA) comparison to staff which is incorporated at the planning and decision making process (DMP) at battalion and brigade level. This aide relies on a newly-proposed method. According to the results of the performed analysis there was a selected group of problem areas during DMP. Additionally analyzing the results from the questionnaire and according to these results, there were specified problem areas related to the phases of the DMP. According to this analysis the most vulnerable phase of DMP is Phase III — COA development/Analysis/Comparison, because it is highly influenced by the subjective evaluation of the evaluators. Another factor which influences DMP is the dissemination of the opinion of experienced officers to the less experienced. This influence differs according to military specialization but it is not always positive. From these results and contemporary valid methods, the authors of this article developed a method which will simplify DMP and also evade intuition and experienced officers' negative influence from it.

## New method to support DMP at the tactical level

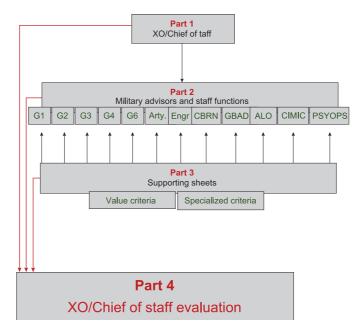
According to the results of the analysis, experts' opinions and assessment of the first part of the questionnaire found that in the near future there will probably be no change in the philosophy of the DMP at the tactical level. There is also no expectation that the structure of the DMP will be changed despite the fact that some

phases will be developed or will incorporate newly developed DMP support methods. Based on the previous mentioned facts and authors' experience a problem was identified and inside that problem a need for a method which will simplify the DMP and focus staff officers on their specialized evaluation. Theanalysis showed that the knowledge of staff officers (based on their military specialization) is less used due to the lack of time, increased stress, or even due to the unsatisfactory specialized preparation of those staff officers. The space to use the proposed method was specified in the — COA comparison/approval phase of the DMP, which is one of its most important parts. Staff officers have to present their specialized, general, and tactical knowledge, and even knowledge of tactical norms during this phase.

This newly developed method is based on previously-used methods which were analyzed for their strengths and weaknesses. After further discussions with experts the author developed a new method which meets all the criteria to methodically evade all previously mentioned problem areas within the DMP. During the development of this method author performed and lead discussions with experts and staff officers within a wide spectrum of military specializations and in accordance with their lessons identified (or even learned) the author developed a specialized Microsoft Excel-based tool. This tool is fully developed to meet all criteria during DMP and is accessible only for specific staff officers during a specified time frame and specified parts only (functionality of this tool will be described later). The opinions, lessons identified and stated problems are named "Military specialization's questions" and the tool is based on them. The principle of this method is that during DMP when the COA comparison phase starts, all evaluators are focused on their part of this tool only and are also comparing COAs from their military specialization's perspective and therefore not influenced by unwanted factors.

Simplification of this process is based on a newly-developed method and MS Excel tool called "Matrix of criteria (MaC)". This tool will, in accordance with information flow (Picture 1), automatically evaluate points of each COA and will recommend the best one which is later proposed to the commander as the best. All evaluators are focused on their "Military specialization's questions" and also divided by different attitudes to their part of COA comparison. By applying this principle they are not influenced by other evaluators. "Military specialization's questions" were formulated by experts for each military specialization and are predefined as suitable for all military operations including Antiterrorism. Depending on the military specialization, the questions are the same or different for different types of military activity, but all of them focus the evaluators on their specialized knowledge and experience. The evaluator asks him/herself questions and answers these questions according to his/her knowledge and experience, so the expectation is that answers will be different for different types of military activities, and also there is a minor influence from other evaluators. Another strength of this method is that it focuses the evaluators onto their military specialization perspective and additionally it supports their specialized knowledge, even within time-limited environment. These questions are compiled by experts from the Slovakian Military Land Forces and also the Czech Army, and are fully-developed according to the lessons identified/learned from recent military operations.

The MaC method is based on the completion of a mathematical matrix which is based on the weighted decision support matrix. The main purpose of the MaC is to decrease the level of negative cross-influence of staff officers during DMP and also minimizes intuitional decisions, because it makes the evaluator focus on predefined questions based on their military specialization. The MaC tool is based on Microsoft Excel because it is standardized and used all over the world. The matrix itself is divided into 4 parts (each separate Excel sheet) and it is accessible only to specified staff members. The first part is the Executive officer/Chief of staff sheet which is accessible only for him/her. Secondly, there are the sheets of military advisors according to their specialization or function within the staff (G1, G2, G3, G4, G6, Artillery, Engineer, CBR or CBRN, GBAD, ALO, PSYOPS, CIMIC). The next part includes the matrix supporting functionality sheets but they are locked against changes and rewriting. The final part is the Executive officer/chief of staff evaluation sheet which is protected, because all results from all advisors/staff functions are automatically generated inside. It also automatically generates and proposes the best COA according to the results. MaC is fully functional according to the information flow (Picture 1).

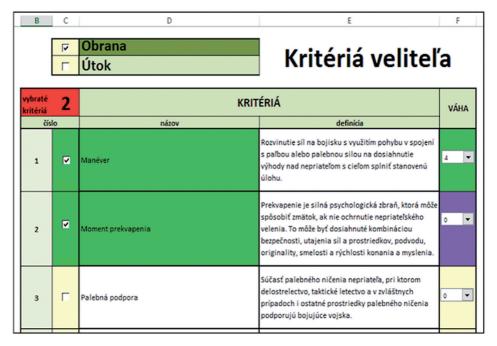


Picture 1. MaC information flow Source: authors' design.

The user/evaluator needs no special preparation to use MaC, only basic knowledge and skills with Microsoft Excel. Thework starts with choosing the evaluators in Part 1 — the XO/Chief of staff sheet and basically choosing the type of military activity (Offense, Defense, etc.). The next step for the XO/Chief of staff is to choose 5 criteria from the criteria list and add to those criteria their weight (Picture 2). The criteria weight (sometimes also called importance coefficients) is a transformed numerical projection of the criteria which depends on the criteria importance in accordance with the plans' envisioned end state. Amore important criterion (evaluators' opinion) has a higher weight (value) and conversely a less important has a lower weight (value). The criteria list offers 16 of the most widely-used criteria from field manuals, doctrines and DMP supporting manuals. Here is the list of criteria:

- 1. Maneuver
- 2. Surprise
- 3. Fire support
- 4. INFOSEC/INTEL
- 5. Logistics
- 6. Simplicity
- 7. Coordination/C2
- 8. Timings
- 9. Signals and communications
- 10. Initiative
- 11. Economy of force
- 12. Reserves
- 13. Covering forces
- 14. Losses
- 15. Sustainability
- 16. Flexibility

The evaluator's (XO/Chief of staff) role is basically to choose the type of military activity in the first step and up to 5 criteria with weight in the next step. If the evaluator starts with choosing criteria without previously selecting a military activity tool he/she will be made aware of the following dialog window "Please choose military activity." Moreover, if the evaluator chooses more than one type of military activity tool he/she will also be made aware of the following dialog window "Please choose only one activity." Also, due to the simpler overview if the evaluator selects more than 5 criteria from the list he/she will be informed, because it makes DMP more complicated. After this, the evaluator's role is done.



Picture 2. Example of the criteria and their weight choice within MaC

Source: authors' design.

The next phase is based on the advisors and staff functions evaluation inside their own working sheets. The structure and functionality of these sheets is connected to Part 1 and they have already predefined criteria to evaluate including specialized questions to support the evaluation. For the choice the MaC author uses Microsoft Excel functions, for example: = IF (A4 = náčelník štábu'!\$H\$7; VALUE ('náčelník štábu'!1\$7); IF (A4 = 'náčelník štábu'!\$H\$8; VALUE ('náčelník štábu'!1\$8); up to line 22).

The dvisor/staff function evaluators' role is to assign each COA with a value (scale is from 1 to 3) where more is better. Evaluation is automatically multiplied by weight and the result is generated. Each advisor/staff function assigns values according to the specialized questions, which decreases thelevel of external influence, cross-staff influence, and cross-specialization influence, and also minimizes emotional and intuitional influence on the evaluation.

The results are automatically generated to part 4 of the MaC — XO/Chief of staff evaluation sheet which is protected against rewriting by any user. There best COA is also generated according to the mathematical results from advisors/staff functions evaluations — the more computed points, the better the COA (Picture 4).

G1	OBRANA		Vymazať hodnotenie						
	Hodnotenie								
číslo	Kritérium	váha	Vč1		Vč2		Vč3		
1	Manéver  1. Predpoklady strát?  2. Možnosť najbližšieho doplnenia?  3. Ktoré špecializácie vykonajú manéver?  4. Kľúčové funkcie a špecializácie jednotky?	4	2		1	3	•		
	Spolu s	váhou	8		4	+	12		
2	Moment prekvapenia 1. Čas na doplnenie jednotky? 2. Štruktúra a rozsah doplnenia jednotky?	o	-	•	. •		•		
	Spolu s	váhou	0		0		0		
	-	o		~	. •		~		
	Spolu s	váhou	0		0		0		

Picture 3. Sample sheet of a G1 staff officer

Source: authors' design.

4 /	A B	С	D	AK	AL	AM	AN	AO	AP	AQ	AR	AS	AT	
4					LO Hodnotenie CIMIC			Hodnotenie PSYOPS			Vyhodnotenie			
	číslo	popis	váha	Vč3	Vč1	Vč2	Vč3	Vč1	Vč2	Vč3				
	1	Manéver	3	2	3	2	1	3	1	2	Vč1	Vč2	Vč3	
		Spolu	s váhou	6	9	6	3	9	3	6				
	3	Palebná podpora	5	3	2	3	1	2	1	3				
		Spolu	s váhou	15	10	15	5	10	5	15				
	4	Utajenie	2	0	0	2	0	3	2	1				
		Spolu	s váhou	0	0	4	0	6	4	2				
	5	Logistika	4	2	1	2	3	1	2	3				
		Spolu	s váhou	8	4	8	12	4	8	12				
	9	Spojenie	1	1	3	1	2	3	2	1				
	9	Spolu	s váhou	1	3	1	2	3	2	1				
		Celkom:		30	26	34	22	32	22	36	140	209	15	

Picture 4. Sample XO/Chief of staff evaluation sheet — the best COA highlighted red Source: authors' design.

## Strengths and weaknesses of the MaC method

One of the most advantageous points of this method is that it is an open source system which can be filled by additional criteria and specialized questions which means ongoing and never-ending improvement of the method. These methods are

designed especially but not exclusively only for high intensity conflict activities, defense/offense but also after adding additional criteria and questions it is very reliable and supportive for the DMP during antiterrorist operations because it was developed to support DMP during crisis management. But the most important advantage of the MaC method is that it focuses evaluation of the advisors and staff functions onto their specialization and uses their specialized knowledge and experience, thereby shortening the process by using the computer-based tool.

The disadvantage of this method is seen within the framework of the more complicated operations including multiple missions and different military activities which apply partial solutions to each part/phase of the operation. In this case the MaC method must be applied to parts independently or criteria have to be reconstituted. Conversely, the advantage of using computers could cause major issues especially if affected by EW means.

But according to the analysis performed and also experts' opinion, MaC is one of the most suitable and time shortening methods to support DMP at the tactical level.

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## USE OF METHODS FOR DECISION-MAKING SUPPORT IN ANTI-TERRORISM OPERATIONS

#### Summary

There are not any predefined common military planning processes of military antiterrorism operations at the tactical level within NATO member states. Each country defines its own planning and decision making processes mainly based on the allied publications AJP-5 and COPD. Despite the fact that each country phases the military planning process according to its own procedures and also names each phase differently, there is almost the same background philosophy. Strict definition combined with simpler phases (alternation of more complicated tasks with simpler tasks) of the military planning process within NATO member states will speed up the military planning process. This thesis describes the military planning process, its tools and common methods used during the decision making process with the main emphasis on the evaluation of the current status. The main goal of this thesis is to propose a new method for the Matrix of Criteria, its test by experiment and integration and incorporation into common military processes. Also, the goal of this thesis is to use this Matrix of Criteria during the military planning process, especially during the course of action comparison, evaluation, and approval step which will make this step simpler and also will focus the attention and the effort of each evaluator (staff officer) closer to their professional military branch.

**Keywords:** Planning and decision-making process, planning operations, decision-making, tactical level, management decision-making.

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